



March for Life participants and counter-protesters hold signs in front of the U.S. Supreme Court in Washington. (CNS/Peter Lockley)

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What would the U.S. look like without *Roe v. Wade*, the 1973 case that legalized abortion nationwide?

That's the question now that President Donald Trump has chosen conservative Judge Brett Kavanaugh as his nominee to replace retiring Supreme Court Justice Anthony Kennedy.

Reversing the landmark case would not automatically make abortion illegal across the country. Instead, it would return the decision about abortion legality to the states, where a patchwork of laws are already in place that render abortion more or less available, largely depending on individual states' political leanings.

"We think there are [22 states](#) likely to ban abortion without *Roe*," due to a combination of factors including existing laws and regulation on the books and the positions of the governor and state legislature, said Amy Myrick, staff attorney at the Center for Reproductive Rights, which represents abortion-rights advocates in court.

"The threat level is very high now," Myrick said.

Kavanaugh never opined on *Roe v. Wade* directly during his tenure on the U.S. District Court in Washington, D.C. In his [2006 confirmation hearing](#) for that position, though, he said he would follow *Roe v. Wade* as a "binding precedent" of the Supreme Court — which lower-court judges [are required to do](#).

Abortion opponents are buoyed by the pick.

"Judge Kavanaugh is an experienced, principled jurist with a strong record of protecting life and constitutional rights," said a statement from Susan B. Anthony List President Marjorie Dannenfelser. She spearheaded support for Trump in his presidential campaign after [he promised](#) to appoint to the Supreme Court only justices who would overturn *Roe v. Wade*.

Kennedy, by contrast, was a swing vote on abortion issues. He frequently sided with conservatives to uphold abortion restrictions. However, in key cases in [1992](#) and [2016](#), he sided with liberals to uphold *Roe*'s core finding that the right to abortion is part of a right to privacy that is embedded within the U.S. Constitution.

Even now, with *Roe v. Wade*'s protections in place, a woman's ability to access abortion is heavily dependent on where she lives.

According to an analysis by the [Guttmacher Institute](#), a reproductive-rights think tank, 19 states adopted 63 new restrictions on abortion rights and access.

At the same time, 21 states adopted 58 measures last year intended to expand access to women's reproductive health.

[Since 2011](#), states have enacted nearly 1,200 separate abortion restrictions, according to Guttmacher, making these types of laws far more common.

As of now, four states — Louisiana, Mississippi and North and South Dakota — have what are known as abortion "trigger laws." Those laws — passed long after *Roe* was handed down — would make abortion illegal if and when the Supreme Court were to say *Roe* is no more.

"They are designed to make abortion illegal immediately," said Myrick.

Another dozen or so states still have pre-*Roe* abortion bans on the books.

Some have been formally blocked by the courts, but not repealed. Those bans could, at least in theory, be reinstated, although "someone would have to go into court and ask to lift that injunction," said Myrick.

States could simply begin enforcing other bans that were never formally blocked, like one [in Alabama](#) that makes abortion providers subject to fines and up to a year in jail.

At the same time, Myrick said, "there are 20 states where abortion would probably remain safe and legal."

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The path to the high court

Several major challenges to state abortion laws are already in the judicial pipeline. One of these will have to get to the Supreme Court to enable a majority to overturn *Roe v. Wade*.

It's not a question of if, it's a question of what or when," said Sarah Lipton-Lubet, vice president for reproductive health and rights at the National Partnership for Women and Families.

The cases fall into three major categories.

The first and most likely type to result in the court taking a broad look at *Roe v. Wade* are gestational bans that seek to restrict abortion at a certain point in pregnancy, said Lipton-Lubet.

Mississippi has a [15-week ban](#), currently being challenged in federal court. Louisiana enacted [a similar ban](#), but it would take effect only if Mississippi's law is upheld. Iowa earlier this spring passed [a six-week ban](#), although that is being challenged in state court, not federal, under the Iowa Constitution.

The second category involves regulations on abortion providers.

One pending case, for instance, involves an [Arkansas law](#) that would effectively ban medication abortions. Finally, there are bans on specific procedures, including several in Texas, Arkansas and Alabama that would outlaw dilation and evacuation abortions, which are the most common type used in the second trimester of pregnancy.

Myrick and Lipton-Lubet agree that there is no way to predict which abortion case is likely to reach the high court first.

The case that's actually closest to the Supreme Court, noted Myrick, is a challenge to an [Indiana law](#) that would outlaw abortion if the woman is seeking it for sex selection or because the fetus could be disabled. A [federal appeals court](#) found that law unconstitutional in April.

Many analysts also agree that even with the court's likely philosophical shift, *Roe v. Wade* might not actually be overturned at all.

Instead, said Lipton-Lubet, a more conservative court could "just hollow it out" by allowing restrictive state laws to stand.

"The court cares about things like its own legitimacy," said Myrick, "and how often a precedent has been upheld in the past." Given that *Roe*'s central finding that the decision to have an abortion falls under the constitutional right to privacy has been upheld three times, even an anti-abortion court might be

loath to overrule it in its entirety.